WELFARE REFORM RECONCILIATION/No Time Limits for Non-Cash Aid

SUBJECT: Personal Responsibility and Work Opportunity Act of 1996 . . . S. 1956. Ford amendment No. 4940.

ACTION: AMENDMENT REJECTED, 48-51

SYNOPSIS: As reported, S. 1956, the Personal Responsibility and Work Opportunity Act of 1996, will enact major welfare reforms. The Aid to Families with Dependent Children (AFDC) program will be replaced with a new Temporary Assistance for Needy Families (TANF) block grant to the States. The TANF block grant will be capped through 2001. Time limits will be placed on individuals receiving TANF benefits. Overall, the growth in non-Medicaid welfare spending will be slowed to 4.3 percent annually. The bill originally included major Medicaid reforms, but most of those provisions were stricken when the bill was reported. Without those Medicaid reforms, welfare spending will still be reduced by \$61.4 billion over 6 years.

The Ford amendment would amend the prohibition on giving TANF benefits to a welfare recipient after the 5-year lifetime limit was reached to make it a prohibition only on giving cash benefits. Non-cash assistance, including vouchers, would be permitted without any time limit (for related debate, see vote No. 205).

Those favoring the amendment contended:

Everyone wants to get tough on adults on welfare. They need to work. However, no one wants to get tough on those adults' children. Children in America should not suffer if their parents refuse to work. Therefore, we have offered the Ford amendment, which would make it possible to provide non-cash assistance to children after their parents have used up their 5-year eligibility to receive cash TANF welfare benefits. The Senate rejected a 60-vote point of order against a Breaux amendment earlier that was along the same lines as this amendment. No point of order lies against this amendment, however. The National Governors' Association supports having the option of giving noncash assistance after the 5-year limit for an individual expires and so does the Catholic Bishops' Conference. We urge our colleagues to do so as well.

(See other side)

YEAS (48)			NAYS (51)			NOT VOTING (1)	
Republicans (2 or 4%)	Democrats (46 or 98%)		Republicans (50 or 96%)		Democrats (1 or 2%)	Republicans Democrats	
						(1)	(0)
McConnell Specter	Akaka Baucus Biden Bingaman Boxer Bradley Breaux Bryan Bumpers Byrd Conrad Daschle Dodd Dorgan Exon Feingold Feinstein Glenn Graham Harkin Heflin Hollings Inouye	Johnston Kennedy Kerrey Kerry Kohl Lautenberg Leahy Levin Lieberman Mikulski Moseley-Braun Moynihan Murray Nunn Pell Pryor Reid Robb Rockefeller Sarbanes Simon Wellstone Wyden	Abraham Ashcroft Bennett Bond Brown Burns Campbell Chafee Coats Cochran Cohen Coverdell Craig D'Amato DeWine Domenici Faircloth Frahm Frist Gorton Gramm Grams Grams Grassley Gregg Hatch	Hatfield Helms Hutchison Inhofe Jeffords Kempthorne Kyl Lott Lugar Mack McCain Murkowski Nickles Pressler Roth Santorum Shelby Simpson Smith Snowe Stevens Thomas Thompson Thurmond Warner	Ford	EXPLANAT 1—Official I 2—Necessar 3—Illness 4—Other SYMBOLS: AY—Annou AN—Annou PY—Paired PN—Paired	ily Absent unced Yea unced Nay Yea

VOTE NO. 223 JULY 23, 1996

Those opposing the amendment contended:

We strongly oppose the Ford amendment because it would seriously undermine the real 5-year time limit on welfare assistance. One of the most important features of welfare reform is that recipients must understand that welfare is temporary assistance, not a permanent career. Our colleagues can say that voucher benefits would only go to children, but that type of separation is not possible. If benefits went for housing, for example, the whole family would obviously benefit. Further, we remind our colleagues that cash assistance is only one form of welfare that is available. After the 5-year limit runs out, a welfare family will still qualify for food stamps, housing assistance, the Women, Infants, and Children Program, and dozens of other Federal, State, and local means-tested welfare programs. Their basic needs will still be met--all they will not get is the cash. That seems to be too much to ask for some of our colleagues. They want to turn that cash into vouchers. They want an eternal welfare benefit; all that would be different is that after 5 years the recipients would be restricted in what they were allowed to buy. We do not think we would be doing welfare recipients any favors by allowing them to stay in dependency. We are determined to make welfare a temporary condition, not a way of life, and thus strongly urge the rejection of the Ford amendment.